VI50116 Name of project/ policy

Cairngorms National Park Local Development Plan 2020

Date 15 August 2018

These notes are here to help – please read them carefully! Further assistance and guidance can sought from the Education and Inclusion officer or the Park For All Group, contact: elspethgrant@cairngorms.co.uk

You can attach extra pages if there is not enough space on the form. Clearly mark on the extra sheets which question the extra information refers to.

*The specific duties for Scottish public authorities came into force in May 2012.

Equality Impact Assessment (EqIA)

Background

We have designed this assessment form to help our staff carry out equality impact assessments (EqIAs) on projects that they manage for us. Under equalities law, we have a legal duty to carry out EqIAs on all relevant aspects of our work.

CAIRNGORMS

NATIONAL PARK AUTHORITY

ÙGHDARRAS PÀIRC NÀISEANTA A'

MHONAIDH RUAIDH

What is an EqIA?

An EqIA is a process of analysing a proposed or existing project (such as a policy, a service, a facility, research, a management paper, building or access work, an event or a publication). The aim is to identify any discriminatory or negative effects or impacts the project could have on a particular group or sector of the community or workforce. These effects could be as a result of people's race, disability, gender, age, religion or beliefs, or sexuality (referred to throughout as 'equality groups' or 'protected characteristics'). The outcome of the EqIA is to make sure that we prevent or limit, as far as possible, any negative effects or barriers our projects have. We also use the EqIA to take full advantage of any opportunities for promoting equality.

NB Separate from EqIA, CNPA has a wider commitment to social inclusion and developing a Park for All, by positively supporting three groups namely people with disabilities, people on low incomes, and young people.

Why do we have to do them?

The Equality Act (2010) came into force in April 2010 and puts a general duty on public authorities to have due regard to the need to eliminate unlawful discrimination, advance equality of opportunity and foster good relations. In addition the specific duties for Scottish public authorities* require that CNPA assesses the impact on equality groups of all proposed new or revised policy or practice against the needs of the general duty.

Assessing impact is an effective way of improving policy development and service delivery, making sure we consider the needs of employees and the communities we serve; identify potential steps to advance equality and foster good relations; and do not discriminate unlawfully.

What do I do now?

As part of the process of planning your project – in the same way that you would fill out an Expenditure Justification Form (for example) – you should carry out an initial screening to check whether the project is relevant to the equality groups. You should not start work on your project until you have filled in the Initial Screening form.

When do I need to do a full EqIA?

The Initial Screening form will tell you whether you need to complete a full EqIA, which will be the case if the project is likely to have a significant effect on one or more equality groups. You should begin the full EqIA in the early stages, although you are likely to finish it over the course of the project, depending on any research and consultation you need to do. All full EqIAs require to be published on our website.

Question I

A project may be a policy, process, plan, strategy, or work area in the Operational Plan

Question 2

You should fill in the initial screening form for all new projects. For existing projects (e.g. website) you should develop a realistic schedule for completing the EqIAs over a set period of time.

Question 3 - 4

If the officer carrying out the EqIA is not necessarily the only person responsible for putting the project in place – if you share the project with other colleagues or partner organisations please give details. Be sure to confirm with partners who is taking responsibility for the EqIA.

Ideally, all members of the project team should collectively complete this EqIA form.

Question 5

a)For example, the public, contractors, hill walkers, naturalists, community groups, residents, young people, visitors, employees, or people applying for jobs

b) For example planning policiesc) For example grants programme,

partnership project, Park Plan

d) For example outdoor access, methods of communication and engagement.

e)<u>CNPA's equality outcomes</u> 2013-17

f)For example access to countryside, gender pay gap.

INITIAL SCREENING

I Name of the project and its main aims

Cairngorms National Park Local Development Plan 2020 Sets out policies and proposals for the development and use of land in the National Park for a 10 year period. Also provides a broad indication of the scale and location of development requirements from 2030 to 2040. Provides the basis for the assessment and determination of all planning applications within the National Park.

2 Is this a new or existing project? New (although it is a review of the existing Local Development Plan 2015)

3 Name of the completing officer with overall responsibility for carrying out the EqIA

Name: David Berry Position: Planning Manager (Forward Planning & Service Improvement)

4 Do you share responsibility for carrying out the project with other colleagues or organisations? **Yes**

If yes, please give details

Name:	Position:
Gavin Miles	Head of Planning and Communities

5 a) Does your project impact on people? (e.g. service users, businesses, employees, wider community) **Yes** (detail below, noting target audiences)

Communities/residents in the Park; partner organisations in the Park; stakeholders; investors and the business community; visitors

b) Is it a major policy, significantly affecting how CNPA functions are delivered?

Yes

- c) Will it have a significant effect on how other organisations operate? Yes
- d) Does it relate to functions that previous involvement activities have identified as being important to particular groups?
 Yes
- e) Does it relate to an area where CNPA has set equality outcomes? Yes (If yes, please specify)

The CNPA's equality outcome 3 states: "More equality groups will participate in CNPA led consultation and engagement". Consultations relating to the new LDP will need to be designed to contribute towards this outcome.

f) Does it relate to an area where there are known inequalities?
 Yes

6 If you answered **Yes** to any of the above, please proceed to **Q7**. If you answered **No** to all of these, you do not need to carry out a full EqIA so proceed to question 12 to sign and complete the initial screening process.

Question 7

a) You will need to consider all equality groups (protected characteristics). A fuller explanation of the characteristics can be found here. Consider any evidence to suggest there are different needs or expectations, equal access to services and opportunities, patterns of representation, different experiences, or different levels of satisfaction. Consider informal sources of information as well as published or unpublished research. One of your first stops should be reference to completed generic EqIAs which may suggest possible impacts. You may also have consulted the **Inclusive <u>Cairngorms</u>** advisory forum. Other sources might include information from monitoring, visitor survey, consultation exercises, corporate guidelines / best practice from CNPA and other organisations or expert advice.

You could also consider other public organisations and their EqIAs. The CNPA library contains published data also.

b) Using your evidence, consider the impacts carefully and detail whether it is a high, medium or low impact. You may also want to think about whether impacts are positive or negative. Refer to the <u>generic EqIAs</u> where

appropriate.

Prioritising projects for high, medium or low impact:

High – the project affects significant numbers of people, and/or there is significant potential for adverse impact **Medium** – the project affects some people and/or there is some evidence to suggest adverse impact.

Low – the project affects few people and/or there is little evidence to suggest adverse impact.

Example: CNPA website

* Equality Strand – Disability

* Impact – Visual Impairment will impact on someone's ability to access the website giving them a negative experience * H, M or L – High impact as it is important to make all CNPA information both printed and electronic as accessible as possible 7 What evidence is already available to you to help you identify the impact that the project may have on the equality groups (e.g. what do you already know about the diversity of your target audience and their needs and/or experiences?).

a) Source of evidence:

- EqlAs carried out for the Local Development Plan 2015 and the National Park Partnership Plan 2017-2022
- EqIAs carried out for other plans produced for the Cairngorms National Park
- Cairngorms National Park Authority Equality Outcomes 2017-2021
- Generic EqIAs carried out for other publications (which provide evidence for the publication of the LDP) and websites (which provide evidence for any web based material associated with the LDP)
- National Standards for Community Engagement

b) Impacts

	pacts		
Equali group	-	Impacts (positive, negative, no effect, not clear)	High, medium, low
Age		The LDP will identify development land and proposals for the provision of facilities and services. It also protects existing services and facilities where possible. This impact is likely to be positive in advancing provision of services/facilities for the benefit of all groups. Potential medium negative impacts may arise if plan documents are not made accessible to all age groups.	M
Disabil	ity	The LDP will identify development land and proposals for the provision of facilities and services. It also protects existing services and facilities where possible. This impact is likely to be positive in advancing provision of services/facilities for the benefit of all groups. Potential medium negative impacts may arise if plan documents are not made easily accessible to all disability groups.	Μ
Gender gender reassig	•	Neutral impact on this group.	L
Marria civil partne	ge and	Neutral impact on this group.	L
Pregna and matern	,	Neutral impact on this group.	L
Race		Potential medium negative impacts may arise if plan documents are not made accessible and/or understandable to non-English speakers.	М
Religio belief	n /	Neutral impact on this group.	L
Sexual orienta	ation	Neutral impact on this group.	L

Question 8

Thinking about implementing the project, how is it likely to affect or hel

8 Considering the impacts identified in 7b, how will the project affect or help to eliminate discrimination, advance equality or foster good relations between groups of people?

help to:		
		Project activity
a) elimate discrimination, eg against		(stating which equality groups are likely to be affected)
disability, harassment, victimization,		
or less favourable treatment.	a) Eliminate	N/A
Example: in CNPA employment and	a) Eliminate unlawful	N/A
recruitment activities	discrimination	
b) advance equality of opportunity	b) Advance equality of	The Local Development Plan will identify development land as well as proposals for the provision of facilities and
eg by removing or minimizing	opportunity	services. It will also protect existing services and facilities
disadvantage linked to gender, age,	-FF 7	where possible. It is therefore likely to have a positive
ability etc, or encouraging		impact in advancing the provision of services/facilities for the
participation of under-represented		benefit of all groups.
groups.		
Example: Ensuring accessibility of CNPA publications or meetings; providing staff		Local Development Plan documentation, and the
with training and development		consultation process, will be designed to engage with all
opportunities		groups, including under-represented groups (see Q11
		below).
c) foster good relations eg by	c) Foster good	The National Park Partnership Plan will show how the four
tackling prejudice and promoting	relations	aims of the Park can be achieved together. It will also outline
understanding	between groups	the vision and overall strategy for managing the Park – this
Example: Provision / promoting equalities	of people	will help to align the activities of all stakeholders within the
and diversity training to Park service		Park.
providers; using relevant images in		
publications; gathering relevant equalities data in surveys, feedback forms, etc		The plan documents, and the consultation process, will be
data in surveys, feeaback forms, etc		designed to engage with all groups including under-
If it is an existing project, list the		
good practice that you are already		
doing!		
Question 9	10 Considering	your responses to Q7-9 will determine whether you need to
Currently not required to answer	do a full EqIA. À	full EqIA is required if :
this question.	• you have no or little info which tells you whether the project is likely to	
	affect eq	uality groups
(guidance on Human Rights to	 you have 	identified a High impact in 7b but you are not confident that
be inserted)	you understand how the project will affect the relevant equality group.	
	Do you plan to carry out a full EqIA?	
	No	
	What information supports your decision?	
	No high impac	ts identified in Q7 b). The Local Development Plan is
		,
	expected to have positive impacts in terms of advancing the provision of services/facilities for the benefit of all groups. It should also be noted that	
	the Local Development Plan will be delivered through individual projects	
	and programmes. The design and scoping of these projects and	
		vill be able to identify and avoid specific equalities impacts
		letailed measures to reduce any negative impacts

and establish detailed measures to reduce any negative impacts.

Q11 Consider any action to address any issues identified, eg removing or mitigating negative impacts where possible, and exploiting any potential for positive impact.

To complete the initial screening, carry out a final check, and both you and your line manager should sign and date the form before passing to Catriona Campbell. A copy should be kept for your files.

Please also email this document to

<u>CatrionaCampbell@cairngorms.co.</u> <u>uk</u> **II** Finally, is there any action that can be taken even if a full EqIA is not required?

Age

The consultation on the Local Development Plan will be designed, as far as possible, to engage with all age groups, including young people and young working families.

Disability

All Local Development Plan documents will be made available in alternative formats (e.g. large print versions) on request.

Race

All Local Development Plan documents will be made available in alternative formats (e.g. alternative languages) on request.

General

It should be noted that the Local Development Plan will ultimately be delivered through individual projects and programmes. The design and scoping of those projects and programmes should identify and avoid specific impacts and establish detailed measures to reduce any negative impacts.

12 Screening Completion

Completing Officer: David Berry

Date: 15/08/2018

Line Manager: Gavin Miles

Date: 15/08/2018

Please email this initial screening document to <u>CatrionaCampbell@cairngorms.co.uk</u> and a copy should be retained for your own files. If you need to complete a full EqIA, please continue.

Under the Freedom of Information Act, we have a duty to release this initial screening document if we are asked to.

This document will also be available on the CNPA website.

Question 13

If you have identified that your project has a **high** impact, it is likely (particularly new projects), that you will not have all of information available and so you will need to carry out more research or consultation. If there is evidence already available, consider if the information is relevant, reliable and detailed enough. Would carrying out more research or consultation be justified, given the importance of the project? Is it likely to lead to a different outcome?

You will need to understand the views of the people who are likely to be affected or who have an interest in the project. You should consider how to reach those affected groups and make it easy for them to respond. Consider meetings as well as written consultation, taking into account people's needs (for example, access and transport for disabled people, childcare, arranging evenings so that they do not clash with religious festivals). You may need to consider hard-to-reach groups such as new migrants, gypsy travellers or people in isolated areas. You should also consider different methods of consulting and different formats for materials (for example, tapes, large print).

Make use of <u>Inclusive Cairngorms</u> to consult relevant groups. Contact the Education and Inclusion officer <u>elspethgrant@cairngorms.co.uk</u>

Question 14

The assessment should focus on agreeing how to reduce negative effects and increase positive effects by making changes to the project and how it is put in place. Any partners you have identified may have processes and policies which could help reduce the negative effects or promote opportunities. *Continued next page*

FULL EQUALITY IMPACT ASSESSMENT (EqIA)

Gathering additional information

13 If your project has a **high impact** on any equality group, or you have identified a gap in evidence, you may need to carry out further research or consultation to ensure that the project/policy is effective and fully meets the needs of users. Please provide details below.

Evidence Gathering:	
Consultation/involvement:	

Assessing impact

14 Has this further research/consultation highlighted any additional issues to those you had already identified? Please list below, any new impacts identified and state whether these are positive or negative and whether they are high, medium or low impacts. Explain briefly your thinking.

Equality group	Impact / issue Positive or negative? (P/N)	Is it high, medium or low impact?
Age; Disability; Gender; Gender reassignment; Marriage and civil partnership; Pregnancy and maternity; Race; Religion/Belief; Sexual Orientation (list as relevant)		

Question 14 continued

For example, although we fund some Ranger Services, it is mostly local authorities who employ rangers. Rangers have an opportunity to provide equal opportunities, promote positive attitudes and encourage good relations between people of different groups. As a result, it is important that rangers receive equality training which may be provided by local authorities.

Consider any negative effects and whether they could be justified. Perhaps there is conflict with your legal duties, our strategic aims or local commitments or needs. For example, if the project involves volunteering but only for those over the age of 18, this has a negative effect on young people but can be justified under the Child Protection Act and health and safety regulations.

Consider any positive effects and how you can take full advantage of them.

Question 15

See Question 8 guidance

Question 16

Once you have gathered the information, assessed the effects and got views through consultation, you can come to a conclusion about what you will do.

a) Apply the project with no major change ie, the assessment shows the project is robust and has maximized the opportunity for equality

b)Adjust the project to remove negative impacts or to advance equality

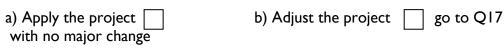
c) **Continue the project** despite identifying adverse effects

d) Stop the project where adverse effects cannot be justified / mitigated

15 Considering any new impacts or issues identified, how will your project affect or help to:

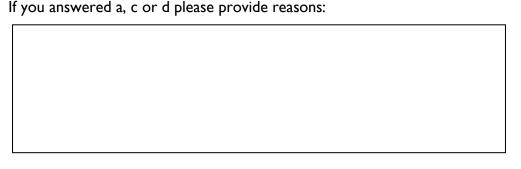
		Project activity
		(positive or negative)
d	a) Eliminate discrimination Eg against disability, harassment, victimization, less favourable treatment	u 6 /
•	b) Advance equality of opportunity Eg remove/minimize disadvantage, meet the needs of different groups, increase participation of certain groups, take account of disabled people's impairments	
t		
f	c) Affect good relations between groups Eg tackle prejudice, promote understanding	

16 Having considered the impacts, you have four options. Please tick:



c) Continue the project

d) Stop the project



Question 17 Refer to the <u>Park for All</u> <u>checklists</u> for possible actions to consider.

You should identify who will take forward any actions, and set a target date for doing so. When considering other measures, consider whether any revisions you make are justified, given the importance of the project (in other words, in terms of their effects, cost and so on).

Question 18

Monitoring is part of the process as it helps identify the actual effects of the project and any changes you make, and trends over a period of time.

Question 19

To complete the full EqIA, carry out a final check, then you and your line manager should sign and date the form. The form should then be emailed to Catriona Campbell. All full EqIAs will be logged and actions monitored by the Park for All group who meet quarterly.

Action Planning

17 Based on impacts identified, what changes will you be making to the project as a result of going through the EqIA process?



Monitoring arrangements

18 Explain how you will monitor and evaluate this project, and if required, when this project will be reviewed?

19 Completion

Completing Officer:	Date:
Line Managan	Data
Line Manager:	Date:

Please note that you have a duty to provide feedback – at an appropriate time during the project – to the people you consulted in the process of carrying out this EqIA.

Please email this full EqIA to <u>CatrionaCampbell@cairngorms.co.uk</u> and a copy should be retained for your own files.

We have a legal duty to publish the results of full EqIAs; these will be published on our website.